

## Message Text

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44

ACTION AF-04

INFO OCT-01 SS-14 ISO-00 NSC-05 NSCE-00 IO-03 SP-02 L-01

INR-05 CIAE-00 PRS-01 EUR-08 EB-04 OMB-01 /049 W

----- 013981

R 220956Z MAY 75

FM AMEMBASSY LUSAKA

TO SECSTATE WASHDC 1642

INFO AMCONSUL CAPE TOWN

AMEMBASSY DAR ES SALAAM

AMCONSUL LOURENCO MARQUES

AMEMBASSY LONDON

AMEMBASSY PRETORIA

USMISSION USUN

C O N F I D E N T I A L LUSAKA 0934

LIMDIS

EO 11652: GDS

TAGS: PFOR, MZ, RH, UN, US

SUBJECT: RHODESIAN SANCTIONS: UN OFFSET FUND FOR MOZAMBIQUE

REF: LOURENCO MARQUES 520

1. WE WISH TO ASSOCIATE OURSELVES WITH VIEWS EXPRESSED  
PARA 4 REFTL. WE ARE INCREASINGLY CONCERNED THAT ROUTINE  
MOVEMENT THROUGH CONGRESS OF BYRD AMENDMENT REPEAL (WE NOW  
UNDERSTAND SFRC AFRICAN SUBCOMMITTEE MAY NOT BEGIN ITS  
HEARINGS ON REPEAL BEFORE JUNE) MAKES IT QUESTIONABLE THAT  
FINAL ACTION CAN BE COMPLETED PRIOR TO JUNE 25 MOZAMBIQUE  
INDEPENDENCE DAY. IN MEANTIME, UNLESS US IMPORTERS OF  
RHODESIAN METALS AGREE TO ADOPT POLICY OF VOLUNTARY  
IMPORT RESTRAINT PROPOSED LUSAKA 641, AND THAT POLICY IS  
PROMPTLY COMMUNICATED TO AFRICAN LEADERS AS WELL AS TO  
SMITH'S GOVT, MANY AFRICANS WILL QUESTION CREDIBILITY OF  
OUR REPEATED ASSURANCES WE SUPPORT ZAMBIAN AND ANC EFFORTS  
TO RESOLVE RHODESIAN PROBLEM IN NON-VIOLENT FASHION.

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2. ON OTHER HAND, WERE USG TO COME FORWARD AT EARLY DATE

WITH PLEDGE OF SUBSTANTIAL CONTRIBUTION TO UN OFFSET FUND FOR MOZAMBIQUE, THIS ACT WOULD BE SEEN HERE AS POSITIVE AND WELCOME INITIAL USG RESPONSE TO RECENT URGINGS IN WASHINGTON BY PRES KAUNDA AND ANC CHAIRMAN MUZOREWA THAT USG DO MORE TO HELP ACHIEVE RHODESIAN SETTLEMENT. US CONTRIBUTION WOULD SERVE COUNTER CARPING BY THOSE LIKE ANC'S NDABANINGI SITHOLE WHO STILL DOUBT USG PREPARED PLAY POSITIVE ROLE IN RHDESIA (LUSAKA 905). WITHOUT TRYING TO EXAGGERATE POTENTIAL POLITICAL IMPACT OF US CONTRIBUTION TO MOZAMBIQUE OFFSET FUND, EARLY EXPRESSION OF OUR READINESS TO CONTRIBUTE GENEROUSLY SHOULD HELP MITIGATE SOMEWHAT ADVERSE AFRICAN REACTION IN EVENT WE COMPELLED TO VETO OR ABSTAIN ON UNSC RESOLUTION TO IMPOSE SANCTIONS ON SOUTH AFRICA OVER NAMIBIA. CONVERSELY, FAILURE BY USG TO SUPPORT OFFSET FUND, OR PROLONGED DELAY WHILE WE "STUDY" REQUEST FOR CONTRIBUTION, WOULD SERVE REVIVE ZAMBIAN AND OTHER AFRICAN QUALMS ABOUT SINCERITY OF US ADMINISTRATION'S EXPRESSED DESIRE FOR CLOSER AND MORE FRIENDLY RELATIONS WITH AFRICAN NATIONS, QUALMS WHICH WE BELIEVE HAVE BEEN AT LEAST PARTIALLY ALLAYED FOLLOWING KAUNDA AND MUZOREWA TALKS WITH US OFFICIALS IN WASHINGTON. OUR EFFORTS TO HELP MAKE MOZAMBIQUE SANCTIONS OPERATION EFFECTIVE WOULD ALSO GIVE US ACE IN THE HOLE WERE CONGRESS AGAIN TO ADJOURN WITHOUT PASSING BYRD AMENDMENT REPEAL. AS CONGEN WALKER RIGHTLY POINTS OUT, EFFECTIVE MOZAMBIQUE SANCTIONS WILL EVENTUALLY MAKE BYRD AMENDMENT IRRELEVANT SO LONG AS SOUTH AFRICA UNABLE TO PROVIDE ALTERNATIVE EXPORT ROUTE FOR RHODESIAN CHROME.

3. FOR THESE REASONS, AS WELL AS  
RHERS CITED REFTEL, WE  
HOPE IT WILL BE POSSIBLE FOR USG MAKE EARLY ANNOUNCEMENT OF ITS DECISION TO SUPPORT OFFSET FUND FOR MOZAMBIQUE.  
USG RESPONSE TO 1973 UNSYG APPEAL FOR EMERGENCY TRANSPORT AID TO ZAMBIA FOLLOWING BORDER CLOSURE WITH RHODESIA OFFERS PRECEDENT IN THIS RESPECT.  
MAY

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